

HAMPSHIRE COUNTY COUNCIL

Report

Committee:	Health and Adult Social Care Select Committee
Date of Meeting:	20 November 2018
Report Title:	Proposals to Develop or Vary Services
Report From:	Director of Transformation & Governance

Contact name: Members Services

Tel: (01962) 845018 **Email:** members.services@hants.gov.uk

1. Summary and Purpose

- 1.1. The purpose of this report is to alert Members to proposals from the NHS or providers of health services to vary or develop health services provided to people living in the area of the Committee.
- 1.2. Proposals that are considered to be substantial in nature will be subject to formal public consultation. The nature and scope of this consultation should be discussed with the Committee at the earliest opportunity.
- 1.3. The response of the Committee will take account of the Framework for Assessing Substantial Change and Variation in Health Services (version agreed at January 2018 meeting). This places particular emphasis on the duties imposed on the NHS by Sections 242 and 244 of the Health and Social Care Act 2006, includes new responsibilities set out under the Health and Social Care Act 2012, and takes account of key criteria for service reconfiguration identified by the Department of Health.
- 1.4. This Report is presented to the Committee in three parts:
 - a. *Items for action:* these set out the actions required by the Committee to respond to proposals from the NHS or providers of health services to substantially change or vary health services.
 - b. *Items for monitoring:* these allow for the monitoring of outcomes from substantial changes proposed to the local health service agreed by the Committee.
 - c. *Items for information:* these alert the Committee to forthcoming proposals from the NHS to vary or change services. This provides the Committee with an

opportunity to determine if the proposal would be considered substantial and assess the need to establish formal joint arrangements

- 1.5. This report and recommendations provide members with an opportunity to influence and improve the delivery of health services in Hampshire, and to support health and social care integration, and therefore assist in the delivery of the Joint Health and Wellbeing Strategy and Corporate Strategy aim that people in Hampshire live safe, healthy and independent lives.

2. Items for Monitoring

2.1 Hampshire Hospitals NHS Foundation Trust: Outpatient and X-ray services in Whitehill and Bordon (Chase) – Re-provision of services from alternative locations or by an alternative provider

Context

- 2.2 The NHS, or any provider of NHS services, is required to consult the health scrutiny committee on any substantial or temporary variations to the provision of the health service, and to provide any information that the committee may require to enable them to carry out scrutiny of the planning, provision and operation of this service.
- 2.3 In May 2018, Hampshire Hospitals NHS Foundation Trust (HHFT) came to the Health and Adult Social Care Select Committee (HASC) to inform Members of their intention to cease providing certain services from the Chase Community hospital in Whitehill and Bordon. The Trust was proposing that patients access those services from alternative locations provided by HHFT, or from alternative providers.
- 2.4 At the May meeting, the Committee concluded that as the proposals for community midwifery services at Chase Hospital would see no change to how expectant mothers will access and attend services, that the HASC agrees that this area does not constitute a substantial change in service. However, the Committee deferred making a decision on whether the remaining proposals constituted a substantial change in service and would be in the interest of the service users affected, subject to receiving further information.
- 2.5 At the September 2018 meeting, the Trust and CCG provided a further update. At that meeting the Committee agreed that the changes proposed constituted a substantial change. The Committee were not convinced that the proposed changes were in the interest of the service users affected, and requested further information on the following aspects:
 - That further financial information be provided regarding the proposals, along with comparisons to bespoke public transport options

- Further information is provided regarding population projections
- More details are brought back regarding the development of the Health Hub and what is likely to be provided there
- A clinical response is provided by GP's regarding the acute services being relocated in local surgeries.

Update

- 2.6 A Report (see Appendix) has been received from the Clinical Commissioning Group and Hospital Trust providing an update. The HASC has a duty to consider whether the proposal is in the interest of the service users affected. This should be informed by consideration to the scale of the impact of the change on those using the service.

Recommendations

- 2.7 HASC to agree:
- a) Whether the proposed change is in the interest of the service users affected
 - b) To agree any recommendations to the NHS bodies concerned regarding how to take their proposals forward, and to agree whether/when to request a further update.
- 2.8 **NHS Guildford and Waverley CCG and Hampshire and Isle of Wight Partnership CCG: West Surrey Stroke Services**

Context

- 2.9 The Select Committee considered proposals in June 2017 to reduce the provision of specialist stroke care in West Surrey from three hospitals (Frimley Park Camberley, Royal Surrey County Guildford, and St Peter's Chertsey) to two. The preferred option, which the Select Committee supported, was to cease conveying stroke patients to Royal Surrey County. The Committee requested an update in November 2017 on the implementation of the change and the impact on Hampshire patients.
- 2.10 At the November update, Members heard that a decision had been taken by the West Surrey Stroke Services Committees in Common meeting on 7 September 2017, where an amended set of proposals were agreed. This included the amended recommendation to network the Hyperacute Stroke Unit located at Frimley Park Hospital with an Acute Stroke Unit and specialist bedded stroke rehabilitation at the Royal Surrey County Hospital, which would see some stroke service provision retained at this hospital.

2.11 At that time the new service model had not yet been implemented, although the CCGs were continuing to commission an interim model of stroke care, which involved patients in areas of South East and North East Hampshire suspected of suffering a stroke being conveyed to Frimley Park Hospital, instead of Royal Surrey County Hospital. Data provided on the last eight months of this arrangement showed an improvement in ambulance response time for those living in the Bordon area compared to the previous model. It was intended that the new model would be fully implemented by March 2018. The Committee requested a further update once the new service model has been fully embedded, to include monitoring information on the ambulance response times in the South East Hampshire area.

Update

2.12 An update was on the agenda for the September 2018 HASC meeting but was deferred. A report providing an update has been provided, see appendix.

Recommendations

2.13 That the Committee:

a. Note the update on implementation of the new service model.

2.14 **Hampshire Hospitals NHS Foundation Trust: Andover Hospital Minor Injuries Unit**

Context

2.15 Hampshire Hospitals NHS Foundation Trust provide a Minor Injuries Unit (MIU) at the Andover War Memorial Hospital. In recent years the Trust has implemented a temporary variation to the commissioned opening hours, due to staff absence and vacancies meaning the Unit could not be safely staffed to cover the required hours.

2.16 The HASC last received an update on the situation in July 2018. At that time the Committee heard that, with the agreement of West Hampshire Clinical Commissioning Group, the opening hours of the MIU had been reduced to 0830Hrs -1800Hrs (compared to commissioned hours until 10pm) for a period of 6 months from 4 June 2018. This was due to the MIU having 5 Emergency Nurse Practitioners (ENP) vacancies. Recruitment of (ENPs) continued to be difficult against a national shortage.

Update

2.17 An update was requested in 3 months time. A report providing an update has been provided, see appendix.

Recommendations

- 2.18 That the Committee:
- a. Note the progress on managing the opening hours of the MIU at Andover War Memorial Hospital.
 - b. Request a further update for the March 2019 meeting.

3. Items for Information

3.1 Southern Health NHS Foundation Trust: Staffing Issues affecting Beaulieu and Poppy Older People's Mental Health wards

3.2 The Health and Adult Social Care Select Committee have been notified by Southern Health NHS Foundation Trust that they are experiencing difficulties staffing two Older People's Mental Health wards. In mid-October the Trust took the decision to temporarily suspend admissions to Poppy Ward, based at Gosport War Memorial Hospital and Beaulieu Ward based at The Western, Southampton, to help maintain a safe level of care to patients.

3.3 Since then, the Trust has re-opened Poppy ward to admissions. With regard to Beaulieu ward, the Trust are working with partners to discharge 4 of the 9 current patients. A report on the situation has been provided by the Trust, see appendix.

Recommendations

- 3.4 That the Committee:
- a. Note the update on the position regarding staffing the Poppy and Beaulieu Older People's Mental Health wards.
 - b. Agree a suitable time for a further update on the position.

CORPORATE OR LEGAL INFORMATION:**Links to the Strategic Plan**

Hampshire maintains strong and sustainable economic growth and prosperity:	No
People in Hampshire live safe, healthy and independent lives:	Yes
People in Hampshire enjoy a rich and diverse environment:	No
People in Hampshire enjoy being part of strong, inclusive communities:	Yes

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

DocumentLocation

None

IMPACT ASSESSMENTS:

1. Equalities Impact Assessment:

- 1.1 This is a covering report which appends reports under consideration by the Committee, therefore this section is not applicable to this covering report. The Committee will request appropriate impact assessments to be undertaken should this be relevant for any topic that the Committee is reviewing.

2. Impact on Crime and Disorder:

- 2.1 This is a covering report which appends reports under consideration by the Committee, therefore this section is not applicable to this covering report. The Committee will request appropriate impact assessments to be undertaken should this be relevant for any topic that the Committee is reviewing.

3. Climate Change:

- 3.1 How does what is being proposed impact on our carbon footprint / energy consumption?

This is a covering report which appends reports under consideration by the Committee; therefore this section is not applicable to this work report. The Committee will consider climate change when approaching topics that impact upon our carbon footprint / energy consumption.

- 3.2 How does what is being proposed consider the need to adapt to climate change, and be resilient to its longer term impacts?

This is a covering report which appends reports under consideration by the Committee, therefore this section is not applicable to this work report. The Committee will consider climate change when approaching topics that impact upon our carbon footprint / energy consumption.